



CAMBRIDGESHIRE AND PETERBOROUGH COMBINED AUTHORITY BOARD	AGENDA ITEM No: 2.1
28 MARCH 2018	PUBLIC REPORT

CAMBRIDGESHIRE AND PETERBOROUGH STRATEGIC SPATIAL FRAMEWORK (NON STATUTORY)

1.0 PURPOSE

- 1.1. The Cambridgeshire and Peterborough Strategic Spatial Framework brings together the current growth ambitions of the area, and how we – as the Combined Authority – can support local jobs and housing growth ambitions. The Framework allows us to clearly articulate the positive impact the Combined Authority can have towards making these plans become a reality.
- 1.2. The devolution deal is centred around achieving ambitious levels of growth across Cambridgeshire and Peterborough for the benefit of all our communities – namely over 100,000 new homes and 90,000 new jobs by 2036. This non-statutory document:
 - Sets out how the Combined Authority will support the implementation of development strategies in Local Plans to 2036, so that jobs and homes ambitions are met
 - Scopes the opportunities for longer-term strategic planning between the Combined Authority and Planning Authorities from 2036 to 2050 including through ongoing stakeholder engagement
 - Signals that Cambridgeshire and Peterborough’s authorities are working collaboratively and strategically to achieve growth – in line with the direction set out in Government’s current planning reforms
- 1.3. This report asks that the Board approve this version of the Framework, and agree proposals to bring a report scoping the next phase of the Framework’s development to its June meeting.

<u>DECISION REQUIRED</u>	
Lead Member:	Cllr Lewis Herbert, Portfolio Holder for Strategic Planning
Lead Officer:	Dan Thorp, Interim Assistant Director
Forward Plan Ref: 2018/006	Key Decision: Yes
<p>The Combined Authority Board is recommended to:</p> <p>(a) Approve this first phase of the Cambridgeshire and Peterborough Strategic Spatial Framework (Non Statutory)</p> <p>(b) Note the intention of the Portfolio Holder for Strategic Planning to bring a report to the Board in June scoping proposals for the status, approach and resources needed to deliver the next phase of the Framework to 2050.</p> <p>The Mayor is recommended to</p> <p>(c) exercise his general power of competence to publish the Cambridgeshire and Peterborough Strategic Spatial Framework following a vote of unanimous consent</p>	<p>Voting arrangements</p> <p>(a) Unanimous consent of the constituent council members</p> <p>(b) Simple majority of all members</p> <p>(c) The Mayor to make decision at the meeting (The Mayor can exercise his general power of competence to publish the Cambridgeshire and Peterborough Strategic Spatial Framework following a vote of unanimous consent)</p>

2.0 BACKGROUND

2.1. The devolution deal between all Cambridgeshire and Peterborough Authorities and Government established that the Combined Authority will:

“Create a non-statutory spatial framework, which will act as a framework for planning across the Combined Authority area, and for the future development of Local Plans.”

2.2. In July last year the Board approved a paper setting out how this would be undertaken in two phases:

- Phase 1: would set out the existing development strategy from adopted and emerging local plans (to 2031/36), including strategic development sites/locations and dependent strategic infrastructure. This phase should not undermine the statutory local plans already in preparation.
- Phase 2: the first phase will act as a baseline for developing a strategic spatial approach in Phase 2 for growth beyond 2031/36 (probably to 2050).

2.3. This report brings forward Phase 1 of the Framework in line with this approach requested by the Board.

2.4. Cambridgeshire and Peterborough is committed to deliver over 100,000 new homes and 90,000 new jobs by 2036 and the core purpose of this Framework is to set out how the Combined Authority will work with Local Authorities and other partners to support that to happen.

Adding Value through this Framework

2.5. In order to develop this Framework, the Portfolio Holder for Strategic Planning has brought together a project team with representatives from; the Cambridgeshire and Peterborough Public Service Board (CPSB), Chief Planning Officers (CPOs), and Planning Policy Forum (PPF). Specific forums have also been established to feed into the project; Leaders and Chief Officers, Planning Portfolio Holders Workshops, Neighbouring Authorities, and wider Stakeholders. There have been a wide range of useful contributions and input from this engagement, but the overriding theme has been that we have an opportunity to develop a new approach that adds real value to the way that growth is planned in our area.

2.6. This first version of the Framework therefore has been drafted to outline very clearly the range of areas where the Combined Authority can and will add value to the current system. These are included in full in the Framework set out in Appendix 1, with some headlines drawn out in this report below.

Supporting the delivery of Strategic Sites and Locations

2.7. As shown in the map below, over 60% of the 100,000 new homes our area must deliver are made up of strategic sites of 1,000 homes or above. Of these, there are 9 sites which total 3000 or more greater homes, and which therefore represent the most significant strategic locations for the Combined Authority area.

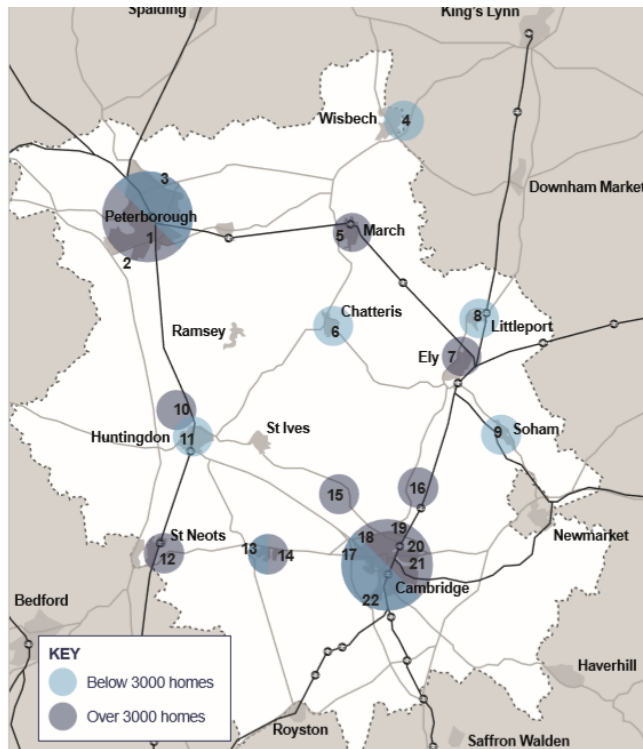


FIGURE 4: STRATEGIC DEVELOPMENT SITES IN EXISTING LOCAL PLANS

Site	Indicative number of homes	Timescale
1) Hampton urban extension	3,632	By 2036
2) Great Haddon urban extension	5,300	By 2036
3) Norwood	2,300	By 2036
4) Wisbech	2,300 (650 in King's Lynn & West Norfolk)	By 2031
5) March	3,100	By 2031
6) Chatteris	1,400	By 2031
7) Ely (north)	3,000	By 2031
8) Littleport	1,850	By 2036
9) Soham	2,100	By 2036
10) Alconbury Weald	5,000	By 2036
11) Ermine Street (south), Huntingdon	1,050	By 2036
12) St Neots East (Wintringham Park and Loves Farm 2)	WP: 2,800 LF2: 1,020	By 2036
13) Cambourne West	1,655 / 935	By 2031 Post 2031
14) Bourn Airfield New Village	1,360 / 2,140	By 2031 Post 2031
15) Northstowe	3,203 / 6,784	By 2031 Post 2031
16) Waterbeach New Town	2,300 / 6,700	By 2031 Post 2031
17) Cambridge North-West (University site)	2,927	By 2031
18) NIAB (Darwin Green)	2,377 / 250	By 2031 Post 2031
19) Cambridge Northern Fringe East (APP)	Potential for 7,600	Unknown
20) Cambridge East (north of Newmarket Road)	1,300	By 2031
21) Cambridge East (north of Cherry Hinton)	1,257	By 2031
22) Cambridge Southern Fringe		
Trumpington Meadows	637	By 2031
Glebe Farm, Clay Farm & Bell School	996	By 2031

2.8. The Combined Authority can play a number of roles in supporting Local Authorities in the delivery of strategic sites where challenges are encountered through investment in strategic infrastructure, the work of the Land Commission, the housing programme, and a range of other measures.

2.9. The Framework makes clear that the Combined Authority will work with Local Authorities and other partners to understand what is required to deliver these sites, and where Combined Authority input adds value. For example, the Combined Authority last year led the development of the £193m bid to the Housing Infrastructure Fund to accelerate the delivery of up to 7,600 homes at the Cambridge Northern Fringe East site.

2.10. The development of the Transport Delivery Programme 2019/20 list set out as Agenda Item 2.2 of this Board meeting will continue to be aligned with the delivery of our strategic sites, and further linked in time through the development of the next Local Transport Plan to sit alongside this Framework.

Inclusive growth

2.11. It is a strategic ambition of the Combined Authority that all our communities are healthy, thriving and prosperous. There is an important strategic spatial aspect to achieving this inclusive growth, and the Framework seeks to establish how the Combined Authority will work alongside partners to deliver growth that brings access and opportunity to areas suffering from inequality.

2.12. The Framework provides an overview of the deprivation and inequality challenges facing Cambridgeshire and Peterborough, defines those areas that are most deprived, and sets out how the Combined Authority will undertake a

review of the Cambridgeshire Quality Charter for Growth to underpin principles for good development.

2.13. The Cambridgeshire and Peterborough Independent Economic Review (CPIER) will also play an important role in the implementation of inclusive growth strategies – and the next phase of this Strategic Spatial Framework will incorporate the findings of the CPIER in its considerations of future growth needs.

Scoping Opportunities for Phase 2 – Longer-term Strategic Spatial Planning 2036-2050

2.14. Section 6 of the Framework sets out what have been identified from the engagement with stakeholders to date as key opportunities for the development of the second phase of this Framework. In line with the approach agreed by the Board in July last year, this will set out how the Combined Authority will work alongside Planning Authorities to inform the next phase of growth beyond 2036. The process for doing this is described later in this report in paragraphs 2.19 – 2.21, and the current version of the Framework simply highlights opportunities through some potential “building blocks” of a vision for future growth;

- Embracing positively the need to build new homes, create jobs, and improve infrastructure – offering attractive homes, jobs and a high quality of life in a range of distinctive communities
- Accommodate growth by providing new homes in sustainable locations, close to main centres of employment and along key dedicated public transport routes
- Contribute towards the Combined Authority’s 2030 ambition to become the UK’s capital of innovation and productivity
- Support the educational attainment and skills needed to realise the area’s economic potential
- Benefit from integrated transport networks, including being served by frequent and high quality public transport
- Work with neighbouring authorities, Government, and other partners to develop strategic connections between areas
- Be an exemplar of low carbon living, efficient use of resources, sustainable development and green infrastructure
- Be outstanding in the conservation and enhancement of our urban, rural, and historic environment
- Be well prepared for the impact of environmental change and well adapts to it effects

Government’s Housing Reforms

2.15. In the White Paper; *Fixing Our Broken Housing Market* Government consulted upon a range of reforms to improve the performance of the housing market nationally and boost the supply of new homes. These have been developed as revised planning policy and guidance, published in early March for consultation.

The Combined Authority has welcomed specific proposals for reform, for example the principle of a standard methodology for assessing housing need.

2.16. Government also proposes the introduction of a Statement of Common Ground to ensure that “infrastructure and public services are planned to meet the needs of the wider area; to ensure that the combined impact on the environment is sustainable; to ensure that housing requirement that simply cannot be met in a particular area is met elsewhere, and where appropriate, to ensure that new settlements and garden villages are planned for properly.”

2.17. By producing this first version of the Strategic Spatial Framework before these national planning reforms are finalised the Combined Authority is signalling that our partners are being proactive in working together towards the Government’s aims and will be well placed to implement them quickly as and when they occur.

2.18. It is recommended that the Board approve this first version of the Cambridgeshire and Peterborough Strategic Spatial Framework (Non Statutory)

Next Steps

2.19. As referenced in paragraph 2.2 the Board agreed in July last year that this Framework would be produced in two phases, the second phase of which would look beyond the current set of Local Plans out to 2050. Through the project governance and the specific forums which have been established to gain stakeholder input into this work a wide range of opportunities and issues have been identified to inform the next stage of work.

2.20. At the same time, since July as the project has progressed, there have been significant developments which have an implication for the next phase of work, such as the Government reforms to the planning system, and the announcement of proposals from the National Infrastructure Commission (and Government) in *Partnering for Prosperity: a new deal for the Cambridge – Milton Keynes – Oxford Arc*.

2.21. Also of importance for the future development of this Framework will be the findings of the Cambridgeshire and Peterborough Independent Economic Review in Summer 2018, which the Combined Authority has commissioned in order to provide expert advice on the area’s future growth potential to inform the development of the Local Industrial Strategy.

2.22. In order to continue the engagement established so far, to seek feedback from partners on the current Framework, and to properly assess options for Phase 2 in the light of national developments – **it is recommended that the Board ask the Portfolio Holder to bring a report to the Board in June scoping proposals for the status, approach and resources needed to deliver the next phase of the Framework out to 2050.**

3.0 FINANCIAL IMPLICATIONS

- 3.1. A budget of up to £150k was approved by the Board in July 2017 to support the necessary work to develop the first part of the Non-Statutory Spatial Plan for Cambridgeshire and Peterborough
- 3.2. There are no further financial implications to bring to the Board's attention at this time.

4.0 LEGAL IMPLICATIONS

- 4.1. The Cambridgeshire and Peterborough Combined Authority Order 2017 enables the Mayor to exercise his general power of competence to prepare and publish a statement representing the strategy for spatial development of the area.
- 4.2. Before the Mayor exercises his power to publish the strategy for spatial development he must have the unanimous consent of the members of the constituent councils of the Combined Authority Board.
- 4.3 The Mayor's statement of spatial planning for the area does not form part of the local development framework, introduced by the Planning and Compulsory Purchase Act 2004, and which is the responsibility of the district councils. The Mayor's strategy for spatial planning is intended to set out a strategic view of development across the wider combined authority area.
- 4.3. Whilst it is for the decision maker to determine in each planning case, it is the Combined Authority's view that this March 2018 version of the Strategic Spatial Framework will be afforded very limited, if any, weight.

5.0 SIGNIFICANT IMPLICATIONS

- 5.1. An Equality Impact Assessment has been undertaken for this Framework and no disproportionate negative impacts have been assessed. The Assessment recognises the positive impact on disadvantaged communities proposed through the focus on "inclusive growth" put forward in the Framework.

6.0 APPENDICES

- 6.1. Appendix 1 – The Cambridgeshire and Peterborough Strategic Spatial Framework (Non Statutory).

<u>Source Documents</u>	<u>Location</u>

<p>Planning for the right homes in the right places (DCLG)</p>	<p>https://www.gov.uk/government/consultations/planning-for-the-right-homes-in-the-right-places-consultation-proposals</p>
<p>Partnering for Prosperity: a new deal for the Cambridge – Milton Keynes – Oxford Arc (NIC)</p>	<p>https://www.nic.org.uk/our-work/growth-corridor/</p>
<p>Equality Impact Assessment (EIA).</p>	